



EASA

European Aviation Safety Agency



OPS Workshop

05.-06. November 2008

From JARs to IRs - Requirements for
Air Operations

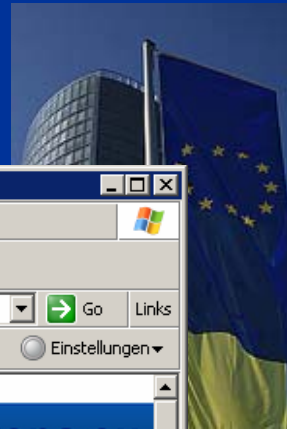
The Comment Response Tool

Matthias Borgmeier
Rulemaking Officer - EASA



European Aviation Safety Agency

The Comment Response Tool



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- BG Европейска агенция за авиационна безопасност
- CS Evropská agentura pro bezpečnost letectví
- DA Det Europæiske Luftfartssikkerhedsagentur
- DE Europäische Agentur für Flugsicherheit
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- EN European Aviation Safety Agency
- ET Euroopa Lennundusohutusalus
- ES Agencia Europea de Seguridad Aérea
- FI Euroopan lentoturvallisuusvirasto
- FR Agence européenne de la sécurité aérienne
- IT Agenzia europea per la sicurezza aerea
- LV Eiropas Aviācijas drošības aģentūra
- LT Europos aviacijos saugos agentūra
- HU Európai Repülésbiztonsági Ügynökség
- MT L-Aġenzija Ewropea tas-Sigurtà ta' l-Avjazzjoni
- NL Europees Agentschap voor de veiligheid van de luchtvaart
- PL Europejska Agencja Bezpieczeństwa Lotniczego
- PT Agência Europeia para a Segurança da Aviação
- RO Agenția Europeană de Siguranță a Aviației

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- ▶ **Citizens & General Information:** Agency Overview, Environment, Research, Recruitment, Press & Communications

The Agency:

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European Aviation Safety Agency (EASA)

The European Aviation Safety Agency is the centrepiece of the European Union's strategy for aviation safety. Our mission is to promote the highest common standards of safety and environmental protection in civil aviation.

A common strategy

Air transport is one of the safest forms of travel. As air traffic continues to grow a common initiative is needed at the European level to keep air transport safe and sustainable. The Agency develops common safety and environmental rules at the European level. It monitors the implementation of standards through inspections in the Member States and provides the necessary technical expertise, training and research. The Agency works hand in hand with the national authorities which continue to carry out many operational

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AD **CR**

MDM 032 EASA Working Group

Announcement for Specialised Publishers

Latest news

27 October 2008	Participate in our survey for an e-Tool for customised access to EASA regulations The deadline is 20 November 2008. Please find more info and the questionnaire here .
16 October 2008	Video Broadcast and presentations of the Working together for safety within the Single European Sky workshop all available here .
06 October 2008	Annual Safety Review 2007 published. To access the document, click here .
01 October 2008	The second EASA Rotorcraft Symposium will take place in Cologne on 4-5 December 2008. For more information click here .
24 September 2008	Workshop "From JARs to IRs: Air Operations" on 5-6 November 2008 is open for registration.

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Rulemaking - Notices of Proposed Amendment (NPAs)

Agency Rulemaking process

1	Determination and approval of the Rulemaking programme	6-24 months
2	Initiation of the rule by defining the Terms Of Reference	
3	The drafting of the rule	3 months
4	Consultation phase	
5	Comments and review period	3 months

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Rulemaking Archives
Rulemaking FAQ

NPA NR.	TITLE	DATE PUBLISHED	END OF COMMENT	COMMENT FORM / CRT
NPA 2008-22a	Authority and Organisation Requirements	2008-10-31	2009-01-31	Please place comments using the CRT
NPA 2008-22b	A. Explanatory Note and Appendices			
NPA 2008-22c	B. Authority Requirements (Part-AR)			
NPA 2008-22d	C. Organisation Requirements (Part-OR)			
NPA 2008-22e	D. CS-FSTD(A)			
NPA 2008-22f	E. CS-FSTD(H) F. RIA FCL			
A-NPA 2008-21	Review and Analysis of Certification Noise Levels for Subsonic Jet and Heavy Propeller-driven Aeroplanes	2008-10-14	2009-01-14	Please place comments using the CRT
NPA 2008-20	Flight Testing	2008-08-29	2008-11-28	Please place comments using the CRT
NPA 2008-17a	Implementing Rules for Pilot Licensing	2008-06-05	2008-09-05 2008-10-15 2008-12-15	Please place comments using the CRT
NPA 2008-17b	A. Explanatory Note and Appendices			
NPA 2008-17c	B. Part-FCL C. Part-Medical			
			In accordance with article 6.6 of the MB decision 08-2007, the Agency further extended the consultation period from 15 October until 15	

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NOTE: Outstanding CRDs to NPAs from 2005 and 2006 will continue to be published **only** on the Agency [website](#), individual notifications cannot be sent to registered CRT users for these CRDs.

The [Agency](#) has developed a Comment Response Tool (CRT) that will be used to automate the consultation process for Notices of Proposed Amendments (NPA) and Comment-Response Documents (CRD). The CRT allows users to review NPAs and place their comments, and later on to view the CRDs and add their reactions before the publication of the final Decision or Opinion.

During a transition period users can still [send comments by e-mail](#) using a comment form. This transition period ends on the 7th of September 2007, when the commenting period for NPA 2007-05 comes to an end. Starting with NPA 2007-06, submitting comments is possible using the CRT only. In case the use of CRT is prevented by technical problems these should be reported to the [webmaster](#) and [comments sent by email](#) instead.

[Registration](#) is required to place comments. All registered users have the possibility to receive notifications whenever a new NPA or CRD is published.

Once a comment is saved it is allocated a unique number which confirms the comment was successfully saved. This number will also be used in the CRD. While the consultation is open the users can still modify their comments. A detailed [User Guide](#) is provided to help users become familiar with CRT.

Technical details

The CRT is a web-based application. It has been successfully tested on Internet Explorer 6+ (SP2 **must** be installed) and Firefox 1.5+. Documents in the CRT will be provided in two formats; Acrobat (.pdf) and FlashPaper (.swf). The required programs, Adobe Reader and Adobe FlashPlayer, are available for free download, see links below.

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CRDs 16-2006 and 07-2006 published

Please note that the CRDs to NPA 16-2006 and 07-2006 have been published on the Agency website (www.easa.europa.eu/ws_prod/r/r_crd.php). These CRDs are not available in the CRT, reactions should be submitted by e-mail using the dedicated forms.

Important Notice Regarding FCL NPA

Updated! The FCL NPA consultation period has been further extended until 15 December.

Due to the large size of NPA 2008-17b (Part-FCL), it might take a few minutes for the document to load, so please be patient.

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Repeat User ID (e-mail)

Password

Repeat Password

First Name

Surname

User description ?

Organisation ?


Phone number

Commentator Identity ? Please provide either your company/organisation name or your own name, this will be published with the comments. For more information hover over the ? icon.

Official Position ?

Get notification emails Yes ☐ No ☒ ?

Verification Please read the **5 characters** within **0..9** and **A..F** that you see in this image and type them in the text box to the right. ?



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	✓ ✗	112	2	0	0	FCL.001	Authority and Organisation Requirements - Regulatory Impact Assessment on Flight Crew Licensing (FCL)	NPA 2008-22f	Part-FCL Part-FCL AMC/GM	2008-10-31	2009-01-31
	✓ ✗	85	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Certification Specifications for Helicopter Flight Simulation Training Devices "CS-FSTD(H)"	NPA 2008-22e	C5-FSTD(H)	2008-10-31	2009-01-31
	✓ ✗	97	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Certification Specifications for Aeroplane Flight Simulation Training Devices "CS-FSTD (A)"	NPA 2008-22d	C5-FSTD(A)	2008-10-31	2009-01-31
	✓ ✗	155	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Organisation Requirements	NPA 2008-22c	Part-OR Part-OR AMC/GM	2008-10-31	2009-01-31
	✓ ✗	137	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Authority Requirements	NPA 2008-22b	Part-AR Part-AR AMC/GM	2008-10-31	2009-01-31
	✓ ✗	133	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Explanatory Note and Appendices	NPA 2008-22a	C5-FSTD(A) C5-FSTD(H) Part-AR Part-AR AMC/GM Part-OR Part-OR AMC/GM	2008-10-31	2009-01-31
	✗ ✓	20	1	0	0	BR.008(a)	Review and Analysis of Certification Noise Levels for Subsonic Jet and Heavy Propeller- driven Aeroplanes	A-NPA 2008-21	Basic regulation	2008-10-14	2009-01-14

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CMT	✓ ✗ ✗	112	2	0	0	FCL.001	Authority and Organisation Requirements - Regulatory Impact Assessment on Flight Crew Licensing (FCL)	NPA 2008-22f	Part-FCL Part-FCL AMC/GM	2008-10-31	2009-01-31
CMT	✓ ✗ ✗	85	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Certification Specifications for Helicopter Flight Simulation Training Devices "CS-FSTD(H)"	NPA 2008-22e	CS-FSTD(H)	2008-10-31	2009-01-31
CMT	✓ ✗ ✗	97	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Certification Specifications for Aeroplane Flight Simulation Training Devices "CS-FSTD(A)"	NPA 2008-22d	CS-FSTD(A)	2008-10-31	2009-01-31
CMT	✓ ✗ ✗	155	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Organisation Requirements	NPA 2008-22c	Part-OR Part-OR AMC/GM	2008-10-31	2009-01-31
CMT	✓ ✗ ✗	137	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Authority Requirements	NPA 2008-22b	Part-AR Part-AR AMC/GM	2008-10-31	2009-01-31
CMT	✓ ✗ ✗	133	0	0	0	FCL.001 OPS.001	Authority and Organisation Requirements - Explanatory Note and Appendices	NPA 2008-22a	CS-FSTD(A) CS-FSTD(H) Part-AR Part-AR AMC/GM Part-OR Part-OR AMC/GM	2008-10-31	2009-01-31
CMT	✗ ✓ ✓	20	1	0	0	BR.008(a)	Review and Analysis of Certification Noise Levels for Subsonic Jet and Heavy Propeller-driven Aeroplanes	A-NPA 2008-21	Basic regulation	2008-10-14	2009-01-14
CMT	✓ ✓ ✓	30	8	0	0	MDM.003(a)	Flight Testing	NPA 2008-20	Part-21 Part-21 AMC/GM	2008-08-29	2008-11-28
CMT	✓ ✗ ✗	116	586	0	0	FCL.001	Implementing Rules for Pilot Licensing - Part-Medical	NPA 2008-17c	Part-MED Part-MED AMC/GM	2008-06-05	2008-12-15
CMT	✓ ✗ ✗	493	774	0	0	FCL.001	Implementing Rules for Pilot Licensing - Part-FCL	NPA 2008-17b	Part-FCL Part-FCL AMC/GM	2008-06-05	2008-12-15

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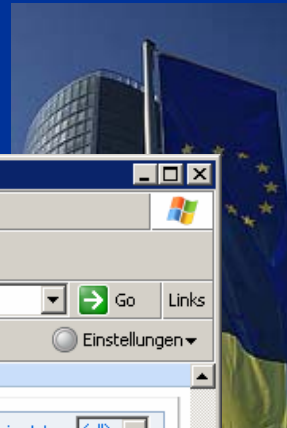
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CMT	FCL.001 OPS.001	Authority and Organisation Requirements - Organisation Requirements	NPA 2008-22c	Part-OR Part-OR AMC/GM	2008-10-31	2009-01-31
CMT	FCL.001 OPS.001	Authority and Organisation Requirements - Authority Requirements	NPA 2008-22b	Part-AR Part-AR AMC/GM	2008-10-31	2009-01-31
CMT	FCL.001 OPS.001	Authority and Organisation Requirements - Explanatory Note and Appendices	NPA 2008-22a	CS-FSTD(A) CS-FSTD(H) Part-AR Part-AR AMC/GM Part-OR Part-OR AMC/GM	2008-10-31	2009-01-31
CMT	BR.008(a)	Review and Analysis of Certification Noise Levels for Subsonic Jet and Heavy Propeller-driven Aeroplanes	A-NPA 2008-21	Basic regulation	2008-10-14	2009-01-14
CMT	MDM.003(a)	Flight Testing	NPA 2008-20	Part-21 Part-21 AMC/GM	2008-08-29	2008-11-28
CMT	FCL.001	Implementing Rules for Pilot Licensing - Part-Medical	NPA 2008-17c	Part-MED Part-MED AMC/GM	2008-06-05	2008-12-15
CMT	FCL.001	Implementing Rules for Pilot Licensing - Part-FCL	NPA 2008-17b	Part-FCL Part-FCL AMC/GM	2008-06-05	2008-12-15

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NPA Number NPA 2008-17b

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1	TITLE PAGE	
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3	B. Draft Opinion Part-FCL - Subpart A: General Requirements - FCL.005 Scope	
	B. Draft Opinion Part-FCL - Subpart A: General	

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3 Jun 2008

SUBPART B
LEISURE PILOT LICENCE - LPL

SECTION 1
Common Requirements

FCL.100 LPL - Minimum age
Applicants for the LPL shall be at least 17 years of age.

FCL.105 LPL - Privileges and conditions
(a) General: The privilege of the holder of a LPL, who is not without remuneration as pilot-in-command or non-commercial operations within the appropriate aircraft category engaged.
(b) Conditions: Applicants for the LPL shall have fulfilled the requirements for the relevant aircraft category and, when applicable, for the class or type of aircraft used in the relevant category.

FCL.110 LPL - Crediting for the same aircraft category
(a) Applicants for a LPL shall have held another licence in the same category of aircraft shall be fully credited towards the requirements of the LPL in that category of aircraft.
(b) Without prejudice to the paragraph above, if the applicant's licence has expired for more than 1 year, the applicant shall pass a credit test for the issue of a LPL in the appropriate aircraft category.

FCL.115 LPL - Training course
Applicants for a LPL shall complete a training course with an approved training organisation. The course shall include theoretical knowledge and flight instruction appropriate to the privileges sought.

FCL.120 LPL - Theoretical knowledge examination
(a) Applicants for a LPL shall have demonstrated to the competent authority a level of theoretical knowledge adequate to the privileges sought, through examination in the following:
(1) common subjects:
- Air law;
- Human performance;
- Meteorology and
- Communications;
(2) specific subjects concerning the different aircraft categories:
- Principles of flight;
- Operational procedures;
- Night performance and planning;
- Aircraft general knowledge; and
- Navigation.

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11	and certificates B. Draft Opinion Part-FCL - Subpart B: Leisure Pilot Licence - LPL	
11	B. Draft Opinion Part-FCL - Subpart B: Leisure Pilot Licence - LPL - Section 1: Common Requirements	
11	B. Draft Opinion Part-FCL - Subpart B: Leisure Pilot Licence - LPL - Section 1: Common Requirements - FCL.100 LPL - Minimum age	Add comment
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You are commenting on segment B. Draft Opinion Part-FCL - Subpart B: Leisure Pilot Licence - LPL - Section 1: Common Requirements - FCL.100 LPL - Minimum age on page 11.

Attachments Add file

Please enter your comment and/or proposed text and justification in the editor below. You can attach files (allowed file formats are BMP, PNG, JP(E)G, GIF, TIF(F) and PDF). Remember to click on the icon to save your comment when you are done.

Font family 2 (10 pt)

In my opinion, the minimum age for the LPL shall be at least 17 years of age!

Justification:
With an age of 16 they won't be able to

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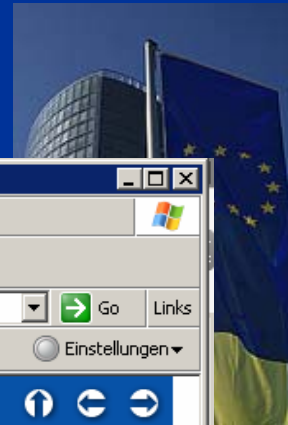
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 - Using the CRT application**
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Using the CRT application

The CRT application is a web-based application. Although it should work in most modern browsers, it has been tested on Microsoft Internet Explorer 6+ (Service Pack 2 must be installed) and Mozilla Firefox 1.5+.
You will need to have Javascript and cookies enabled on your browser. You will also need to make sure that you have the free Adobe [Flash Player](#) and [Reader](#) installed.

Within the application, most actions on tabular data (documents, segments, comments, etc.) are accessible through a right-click context menu on a particular row. When you right click on any row, a different menu of actions will appear depending on where you clicked and what your user rights are.

	Number	Affected rules & codes	Begin	End
(D To C)	NPA 2006-04	AMC-20 Basic regulation 1592/2002	2007-05-24	2007-08-24
	NPA 2006-1	CS-AP CS-De	2007-05-18	2007-08-18
	NPA 2007-01	CS-22 CS-23	2007-04-04	2007-07-16

Some actions (for example, adding a comment) require that some data be sent to the application database. In many cases, while such communication is taking place, you will see this icon  and a "Please wait..." message. Your will not see the results of your action until this icon and message disappear. The waiting time depends on your connection speed, the load on the application server, etc.

Hint: To ensure that you are taking advantage of all the available screen space, particularly when working in the [comments view](#), you can press the F11 key, which on many browsers will result in the web page window taking up the whole screen. The CRT application will automatically scale to the width and height of your browser window.

Please bear in mind that, as with all web applications, some of the images used in this guide may not reflect exactly what you see in your browser/operating system.

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Add/edit comments

- The comments view
- Add a new comment
- Comment attachments
- Edit an existing comment**
- Assign a comment to multiple segments
- Delete a comment

View your comments

Add/edit reactions

- The reactions view
- Add a reaction
- Reaction attachments
- Edit an existing reaction
- Delete a reaction

View your reactions

Edit an existing comment

To edit one of your comments on an NPA, you need to be in the [comments view](#).

You can edit a comment in two ways:

- Click on the comment number in the "Comment #" column, or
- Right-click on a segment row and select "Edit comment". If there are more than one comments on that segment, the menu item will be expanded so that you can select the comment number representing the comment you wish to edit.

Comment #	Segment	Comment
3	A. I. General	
3	A. I. 1	
3	A. I. 2	
3	A. I. 3	
3	A. I. 4	
3	A. II. Consul	
3	A. II. 5	
3 - 4	A. II. 6	
4	A. III. Comment response document	

You will then be presented again with the editor view, where you can edit the text of your comment and/or add/manage your [attachments](#).

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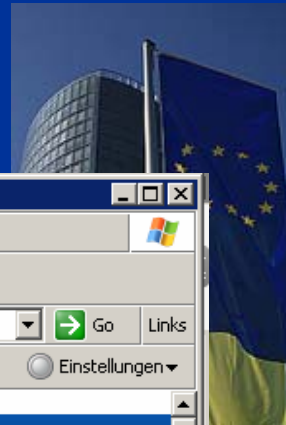
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Status	Task numbers	Title	Number	Affected rules & codes	Begin	End
RSP	MDM.040	De-icing/anti-icing fluids	A-NPA 2007-11	Part-145 AMC/GM Part-M AMC/GM	2007-07-31	2007-10-31
RSP	145.012	Part-145 single and multiple releases	NPA 2007-09	Part-145 Part-145 AMC/GM Part-66 Part-66 AMC/GM Part-M Part-M AMC/GM	2007-06-28	2007-10-28
RSP	66.006 66.009 66.011	Privileges of B1 and B2 aircraft maintenance licenses and Type and group ratings and Type training	NPA 2007-07	Part-145 Part-145 AMC/GM Part-147 Part-147 AMC/GM Part-66 Part-66 AMC/GM	2007-06-28	2007-10-28
CRD	27&29.012	Advisory Circulars Revision (AC Revision)	NPA 2007-17	CS-27 CS-29 CS-VLR	2008-08-22	2008-10-22
CRD	ETSO.002	Systematic review and transposition of existing FAA TSO standards for parts and appliances to be used on civil aircraft into EASA ETSO.	NPA 2007-14	CS-ETSO	2008-08-07	2008-10-07
CRD	25.008(c)	Flight in Icing Conditions	NPA 2008-05	CS-25	2008-08-06	2008-10-06
CRD	ETSO.001	Validation of ...	NPA 2007-10	CS-ETSO	2008-08-04	2008-10-04
CRD	MDM.007	Authorised R ...	NPA 2007-13	Part-145 Part-145 AMC/GM Part-21 Part-21 AMC/GM Part-M Part-M AMC/GM	2008-07-25	2008-09-25
CRD	66.003	Appendix 1 Aircraft type ratings for aircraft maintenance licence	NPA 2007-18	Part-66 AMC/GM	2008-07-11	2008-09-11
PRP	36.005 BR.006	CAEP/7 Implementation	NPA 2008-02	Basic regulation CS-36	2008-06-26	2008-08-26

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consultation with stakeholders on this issue and intend to harmonize with the final EASA standards resulting from this rulemaking.

response *Noted*

comment 9 comment by: *Airbus*

While reviewing, in conjunction with NPA 2008-05, the current CS-25 text resulting from NPA 16/2004, we detected a few typo errors that may be misleading and need to be corrected:

1/ In AMC 25.21(g), subparagraph 6.9.4.3.c.iii has to be renumbered 6.9.4.3.d Reason: the intent of the rule is not to combine 0g maneuver with steady heading sideslips at full rudder authority, with holding ice. Thus subparagraph iii should be clearly separated from the remainder of paragraph c.

2/ In AMC 25.21(g), paragraphs 6.9.5.1 and 6.18.3.1 must refer to paragraph A1.2.3.4.a, instead of A1.2.3.3.a of Appendix 1.

3/ In AMC 25.21(g), paragraphs 6.9.5.2 and 6.18.3.2 must refer to paragraphs A1.2.3.4.b,c,d or e, instead of A1.2.3.3.b,c,d or e of Appendix 1.

response *Accepted*

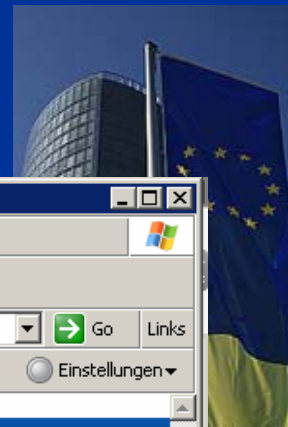
1/ The text is amended as proposed. It would also align with FAA AC 25.25.

2&3/ Editorial correction accepted.

resulting text AMC 25.21(g)
Performance and Handling Characteristics in Icing Conditions Contained in Appendix



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PRP	22.004	Cockpit crashworthiness	NPA 2007-12	CS-22	2008-04-03	2008-06-03
PRP	66.004	Time limit for demonstrating compliance with knowledge and experience requirements	NPA 2007-02	Part-147 Part-66	2008-04-01	2008-06-01
PRP	MDM.002	Electrical Wiring Interconnection System	NPA 2007-01	AMC-20 CS-25 Part-M Part-M AMC/GM	2008-03-06	2008-05-06
PUB	BR.003	Extension of the EASA system to the regulation of Air Traffic Management and Air Navigation	NPA 2007-16	Basic regulation		
PUB	M.005 M.017	Revised Part-M and Pilot ownership in Commercial Air Transport	NPA 2007-08	Part-21 Part-M Part-M AMC/GM		
PUB	21.023(c)	Permit to Fly and Approved Maintenance Organisations		Opinion 01/2008 Attachment 1 to Opinion 01/2008 - Essential Requirements Attachment 2 to Opinion 01/2008 - RIA		
PUB	20.006	Miscellaneous improvements to AMC-20 (Part 1: A)				
PUB	66.008	Re-issuance of the Part-66 Aircraft Maintenance Licence	NPA 2007-04	Part-66 AMC/GM		
PUB	21.021	Resolving ambiguity between AMC/GM and Part 21 in respect of eligibility for Subpart F and G for manufacturers of raw material	NPA 2007-03	Part-21 AMC/GM		

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Please use this opportunity to
take part in the rulemaking
process !

Thank you for
your attention !

Matthias Borgmeier - EASA

